## Message Text

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**USIAEA** 

DEPT PASS IO/SCT, AND S/AS DOE FOR AMMONS, IA

E.O. 11652: N/A

TAGS: AORG, EAID, IAEA, PARM

SUBJECT: GUIDING PRINCIPLES FOR TECHNICAL ASSISTANCE

REFS: (A) VIENNA 6414, (B) STATE 181348

SUMMARY: U.S. APPEARS TO HAVE THREE CHOICES IN HANDLING GUIDING PRINCIPLES FOR TECHNICAL ASSISTANCE AT IAEA SEPTEMBER BOARD MEETING: (1) AGREE TO DELETE ANY REFERENCE TO NUCLEAR EXPLOSIVES IN PARAGRAPH OF GUIDING PRINCIPLES WHICH STATES ASSISTANCE SHALL NOT BE USED FOR MILITARY PURPOSES (1.I.); (2) AGREE TO SEPARATION OF OPERATING RULES FROM GUIDING PRINCIPLES AND GO ALONG WITH BOARD APPROVAL OF FORMER; OR (3) REJECT BOTH OF THE ABOVE COURSES OF ACTION, IN WHICH CASE SEPTEMBER BOARD WOULD MERELY TAKE NOTE OF FACT THAT GUIDING PRINCIPLES AND LIMITED OFFICIAL USE

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OPERATING RULES WERE STILL UNAGREED. MISSION RECOMMENDS LATTER COURSE. DEVELOPED COUNTRY MISSIONS WHICH WE HAVE CONTACTED AGREE THIS IS PREFERABLE. END SUMMARY.

1. MISSION HAS RECEIVED WORD FROM ARGENTINE MISSION THAT U.S. PROPOSED SUBSTITUTE LANGUAGE FOR ORIGINAL WORDING OF PARA 1.I. OF GUIDING PRINCIPLES WHICH IS SET OUT IN

REF A (PARA 1) IS UNACCEPTABLE TO GOVERNMENT OF ARGENTINA. AS COMPROMISE, THE ARGENTINES SUGGEST DIVISION OF THE GUIDING PRINCIPLES FROM THE OPERATING RULES AND RETENTION OF THE OPERATING RULES ON THE BOARD OF GOVERNORS AGENDA FOR APPROVAL IN SEPTEMBER.

- 2. SECRETARIAT, MOST RECENTLY DURING MEETING ON AUGUST 29 WITH DDG'S HALL AND BITTENCOURT AND AMB MEHTA, HAS PRESSED HARD FOR SEPARATION OF THE TWO PARTS OF THE DOCUMENT AND APPROVAL OF THE OPERATING RULES IF NO AGREEMENT CAN BE REACHED ON GUIDING PRINCIPLES. WHILE THE SECRETARIAT'S ADMINISTRATION OF THE TECHNICAL ASSISTANCE PROGRAM IS ALREADY FOLLOWING THE PROCEDURES OUTLINED IN THE OPERATING RULES, THEY WOULD VERY MUCH LIKE OFFICIAL BOARD RATIFICATION OF THEIR PRACTICES. THEY HAVE INDICATED, HOWEVER, THEY WILL NOT RPT NOT PRESS MATTER IF U.S. IS OPPOSED.
- 3. TO AGREE TO SEPARATE BOARD APPROVAL OF OPERATING RULES WOULD, HOWEVER, REMOVE ANY POSSIBILITY OF APPROVAL OF GUIDING PRINCIPLES. THERE WOULD BE NO INCENTIVE FOR ARGENTINA OR OTHERS TO DROP THEIR RESISTANCE TO NUCLEAR EXPLOSIVE LANGUAGE, ESPECIALLY AS SECRETARIAT INTEREST IN MATTER WOULD HAVE VIRTUALLY CEASED SINCE PRESENT PRACTICES AND DESIRED FUTURE CHANGES WOULD ALREADY HAVE BOARD OF GOVERNORS APPROVAL. THIS WOULD LIMITED OFFICIAL USE

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BE UNFORTUNATE. GUIDING PRINCIPLES CONTAIN USEFUL MATERIAL IN ADDITION TO LANGUAGE ON PNE'S, E.G., NEED FOR ASSISTANCE TO BE INTEGRATED WITH NATIONAL DEVELOPMENT PLANS.

- 4. ASSUMING DEPARTMENT WISHES TO STICK TO ITS OPPOSITION (REF B) TO DROPPING THE NUCLEAR EXPLOSIVE LANGUAGE (AND WE FEEL U.S. SHOULD REMAIN FIRM ON THIS POINT) BEST COURSE WOULD SEEM TO BE TO HAVE BOARD SIMPLY NOTE THAT GUIDING PRINCIPLES AND OPERATING RULES ARE STILL UNAGREED. WE WOULD THEN SEE WHETHER DEVELOPING COUNTRY AND SECRETARIAT DESIRE FOR APPROVAL OF OPERATING RULES WILL LEAD THEM TO PRESSURE ARGENTINA AND OTHERS WHO HAVE SOUGHT TO EXCLUDE THE NUCLEAR EXPLOSIVE PROHIBITION FROM THE ORIGINAL SECRETARIAT DRAFT.
- 5. WE HAVE SOUNDED OUT U.K., CANADA, FRANCE, AUSTRALIA, AND FRG, AND ALL BUT FRG AGREED ON PERSONAL BASIS THAT SEPARATING OPERATING RULES FROM GUIDING PRINCIPLES WOULD BE A MISTAKE. THESE ALONE SHOULD BE ENOUGH TO BLOCK ANY SUCH MOVE. KIRK

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